

## Message Text

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44  
ORIGIN CEQ-02

INFO OCT-01 EUR-25 ISO-00 SCI-06 HEW-08 EPA-04 OMB-01

TRSE-00 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

USIA-15 EB-11 COA-02 AEC-11 HUD-02 INT-08 DOTE-00

CG-00 COME-00 AGR-20 NSF-04 /182 R

66604

DRAFTED BY CEQ:JACK PERRY  
APPROVED BY SCI/EN:WILLIAM SALMON  
HEW:DAVID RALL  
EUR/SES:RAY PARDON  
EPA:DAVID STROTHER

----- 019383

R 041724Z JAN 74  
FM SECSTATE WASHDC  
TO AMEMBASSY MOSCOW

UNCLAS STATE 001567

E.O. 11652: N/A  
TAGS: SENV, UR, OTRA  
SUBJ: US-USSR ENVIRONMENTAL AGREEMENT: BIOLOGICAL GENETIC  
EFFECTS

1. PROJECT CHAIRMAN DAVID RALL (HEW) HAS RECEIVED COMMERCIAL CABLE FROM SOVIET CHAIRMAN N.P. DUBININ FORMALLY INVITING 10-11 U.S. SPECIALISTS TO PARTICIPATE IN SYMPOSIUM ON MUTAGENESIS FEB. 18-25 IN MOSCOW (WITH VISIT TO KIEV FEB. 25-MARCH 1). CABLE ASKS FOR U.S. PARTICIPANTS, AND ADDS THAT "AS INDICATED IN THE MEMORANDUM IN THE POINT CONCERNING SYMPOSIA, THE SENDING COUNTRY PAYS FOR TRAVEL AND ACCOMMODATION EXPENSES OF THE VISITING GROUP."

2. MEMORANDUM DOES NOTHING OF THE KIND, OF COURSE. IN FACT  
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IT IS SILENT ON FINANCING. AS EMBASSY KNOWS, THERE IS A SUPPLE-

MENT TO THE MEMORANDUM, WHICH DOES DEAL WITH THIS SUBJECT, AND WE ARE AWAITING WORD FROM SOVIET SIDE AS TO ACCEPTABILITY OF U.S. DRAFT (WHICH WAS ADAPTED FROM SOVIET DRAFT WITH SOME CHANGES AND GIVEN TO KAZAKOV BEFORE HIS DEPARTURE). HOWEVER, THIS SUPPLEMENT ALSO IS SILENT ON QUESTION OF PAYMENT FOR SYMPOSIUMS. WE ARE AWARE THAT SOVIET SIDE MAKES DISTINCTION FOR FINANCIAL PURPOSES BETWEEN FORMAL "WORKING GROUP MEETING" AND "SYMPOSIUM" OR "MEETING OF SPECIALISTS," BUT U.S. SIDE OF COURSE DOES NOT RECOGNIZE THIS DISTINCTION. OUR PRINCIPLE IS RECIPROCITY: IF PROJECT IS ON "RECEIVING SIDE PAYS" BASIS, AS THIS ONE IS, THEN U.S. SIDE PAYS FOR SOVIETS HERE AND VICE-VERSA, REGARDLESS OF PURPOSE OF MEETING. IN PRESENT CASE, HEW PAID FOR VISIT BY FOUR-MAN SOVIET GROUP HEADED BY DR. DUBININ IN JUNE; THEREFORE HEW EXPECTS SOVIET SIDE TO PAY FOR UPCOMING VISIT. ALTHOUGH U.S. SPECIALISTS WILL ATTEND SYMPOSIUM, DR. RALL ALSO CONSIDERS THAT THIS IS "WORKING GROUP MEETING," AND IT IS IN FACT ONLY SUCH MEETING PLANNED DURING 1974. OBVIOUSLY DR. RALL IS AWARE OF IMBALANCE IN NUMBERS, AND HE IS PREPARED TO DISCUSS FAIR SETTLEMENT IN THIS RESPECT. BUT U.S. SIDE MUST INSIST THAT IT IS UP TO SOVIET SIDE TO PAY FOR THIS VISIT FOR AT LEAST SOME OF U.S. PARTICIPANTS.

3. EMBASSY IS REQUESTED TO RAISE THIS AT EARLIEST OPPORTUNITY WITH HYDROMET. POINT OUT THAT WE ARE PREPARED TO DISCUSS EQUITABLE FINANCIAL SETTLEMENT WHEN MUCH LARGER NUMBERS OF U.S. PARTICIPANTS INVOLVED. BUT NOTE THAT ESSENTIAL ELEMENT IS RECIPROCITY. IF SOVIET SIDE ASKS U.S. SIDE TO PAY FOR OUR VISIT THERE AFTER WE HAVE PAID FOR SOVIET VISIT HERE, THEY WILL BE JEOPARDIZING ALL FINANCIAL ARRANGEMENTS IN THE ENVIRONMENTAL PROGRAM. KISSINGER

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## Message Attributes

**Automatic Decaptoning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** ECOLOGY, AGREEMENTS, BIOLOGY, GENETICS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 04 JAN 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** n/a  
**Disposition Approved on Date:**  
**Disposition Authority:** n/a  
**Disposition Case Number:** n/a  
**Disposition Comment:**  
**Disposition Date:** 01 JAN 1960  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1974STATE001567  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** JACK PERRY  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Film Number:** n/a  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1974/newtext/t19740161/aaaacfvm.tel  
**Line Count:** 92  
**Locator:** TEXT ON-LINE  
**Office:** ORIGIN CEQ  
**Original Classification:** UNCLASSIFIED  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 2  
**Previous Channel Indicators:**  
**Previous Classification:** n/a  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** smithrj  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 28 FEB 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <28 FEB 2002 by chappeld>; APPROVED <19-Nov-2002 by smithrj>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** US-USSR ENVIRONMENTAL AGREEMENT: BIOLOGICAL GENETIC EFFECTS  
**TAGS:** SENV, OTRA, UR  
**To:** MOSCOW  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005